No. 16-5202

UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

TED STATES HOUSE OF REPRESENT

UNITED STATES HOUSE OF REPRESENTATIVES,

Plaintiff – Appellee

V.

ERIC D. HARGAN, in his official capacity as Acting Secretary of Health and Human Services; U.S. Department of Health and Human Services; STEVEN T. MNUCHIN, in his official capacity as Secretary of the Treasury; U.S. Department of the Treasury,

Defendants – Appellants

THE STATE OF CALIFORNIA, et al.,

Intervenors for Appellants.

On Appeal from a Final Order of the U.S. District Court for the District of Columbia (No. 1:14-cv-01967) (Hon. Rosemary M. Collyer, U.S. District Judge)

JOINT STATUS REPORT

Plaintiff-appellee and defendants-appellants respectfully submit this joint status report. The parties and the intervenor States have reached a conditional settlement agreement for the resolution of this case, and the parties have filed with the district court a motion for an indicative ruling in accordance with that agreement, a copy of which is attached hereto as Exhibit A. As noted in that motion, the intervenor States support the motion. If the district court grants that

motion, the parties and the States will ask this Court to resolve this appeal by remanding the case to the district court for effectuation of the settlement with respect to this case.

Respectfully submitted.

/s/ Alisa B. Klein

Alisa B. Klein, *Assistant Director*Mark B. Stern, *Appellate Litigation Counsel*CIVIL DIVISION
U.S. DEPARTMENT OF JUSTICE
950 Pennsylvania Ave., NW, Rm. 7235
Washington, DC 20530
Telephone: (202) 514-1597
Facsimile: (202) 514-8151

Counsel for Defendants-Appellants

/s/ Thomas G. Hungar

Thomas G. Hungar, General Counsel
Todd B. Tatelman, Associate General Counsel
Eleni M. Roumel, Assistant General Counsel
Kristin A. Shapiro, Assistant General Counsel
OFFICE OF GENERAL COUNSEL
U.S. HOUSE OF REPRESENTATIVES
219 Cannon House Office Building
Washington, D.C. 20515

Telephone: (202) 225-9700 Facsimile: (202) 226-1360 thomas.hungar@mail.house.gov

Counsel for Plaintiff-Appellee

December 15, 2017

alisa.klein@usdoj.gov

CERTIFICATE OF SERVICE

I certify that on December 15, 2017, I caused the foregoing Joint Status Report to be filed via the Court's CM/ECF system, which I understand caused delivery of a copy to all registered parties.

/s/ Thomas G. Hungar
Thomas G. Hungar

No. 16-5202

UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

UNITED STATES HOUSE OF REPRESENTATIVES,

Plaintiff – Appellee

v.

ERIC D. HARGAN, in his official capacity as Acting Secretary of Health and Human Services; U.S. Department of Health and Human Services; STEVEN T. MNUCHIN, in his official capacity as Secretary of the Treasury; U.S. Department of the Treasury,

Defendants – Appellants

THE STATE OF CALIFORNIA, et al.,

Intervenors for Appellants.

On Appeal from a Final Order of the U.S. District Court for the District of Columbia (No. 1:14-cv-01967) (Hon. Rosemary M. Collyer, U.S. District Judge)

EXHIBIT A

Filed: 12/15/2017 Page 2 of 17

IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

UNITED STATES HOUSE OF REPRESENTATIVES,))
Plaintiff,)
V.) Case No. 14-cv-01967-RMC
ERIC D. HARGAN, in his official capacity as))
Acting Secretary of Health and Human Services;)
U.S. Department of Health and Human Services; STEVEN T. MNUCHIN, in his official capacity as)
Secretary of the Treasury; U.S. Department of the)
Treasury,)
Defendants.)
)

JOINT MOTION FOR INDICATIVE RULING

Pursuant to Federal Rules of Civil Procedure 60(b) and 62.1 and the attached conditional settlement agreement, and in light of changed circumstances, Plaintiff the U.S. House of Representatives and Defendants Eric D. Hargan, Acting Secretary of Health and Human Services, the U.S. Department of Health and Human Services, Steven T. Mnuchin, Secretary of the Treasury, and the U.S. Department of the Treasury (collectively, "the parties") respectfully request that this Court issue an indicative ruling stating that, if the case is remanded by the court of appeals, this Court will vacate the portion of its final order providing that "reimbursements paid to issuers of qualified health plans for the cost-sharing reductions mandated by Section 1402 of the Affordable Care Act, Pub. L. 111-148, are ENJOINED pending an appropriation for such payments." ECF No. 74, *United States House of Representatives v. Burwell, et al.*, No. 1:14-cv-

ed: 12/15/2017 Page 3 of 17

01967-RMC (D.D.C.). The States that intervened on appeal have authorized the parties to represent that the States support this motion.

The Federal Rules authorize relief from a judgment on the grounds that "applying it prospectively is no longer equitable" or for "any other reason." Fed. R. Civ. P. 60(b)(5) & (6). The law is clear that district courts possess equitable discretion to grant vacatur of judgments in appropriate circumstances, including at the request of the parties in furtherance of a settlement. *See, e.g., Doe v. U.S. Dep't of Labor*, No. Civ.A. 05-2449(RBW), 2007 WL 1321116 (D.D.C. Mar. 22, 2007); *Kim v. United States*, 903 F. Supp. 1546 (S.D.N.Y. 1995); *see also U.S. Bancorp Mortg. Co. v. Bonner Mall P'ship*, 513 U.S. 18, 29 (1994) ("[E]ven in the absence of, or before considering the existence of, extraordinary circumstances, a court of appeals presented with a request for vacatur of a district-court judgment may remand the case with instructions that the district court consider the request, which it may do pursuant to Federal Rule of Civil Procedure 60(b)."). Partial vacatur of judgments or orders in furtherance of settlement is likewise permissible. *See, e.g., Hospira, Inc. v. Sandoz Inc.*, No. 09-4591 (MLC), 2014 WL 794589 (D.N.J. Feb. 27, 2014); *Fund for Animals v. Babbitt*, 967 F. Supp. 6 (D.D.C. 1997).

Where a district court cannot modify its order because it has been divested of jurisdiction by a pending appeal, it may nonetheless issue an "indicative ruling" indicating that it would do so if the court of appeals remanded for such purpose. *See* Fed. R. Civ. P. 62.1 ("If a timely motion is made for relief that the court lacks authority to grant because of an appeal that has been docketed and is pending, the court may . . . state . . . that it would grant the motion if the court of appeals remands for that purpose"); *Hoai v. Vo*, 935 F.2d 308, 312 (D.C. Cir. 1991) ("[W]hen both a Rule 60(b) motion and an appeal are pending simultaneously, appellate review may continue uninterrupted. At the same time, the District Court may consider the 60(b) motion

Filed: 12/15/2017 Page 4 of 17

and, if the District Court indicates that it will grant relief, the appellant may move the appellate court for a remand in order that relief may be granted."); *West v. Holder*, 309 F.R.D. 54, 56 (D.D.C. 2015) (same); *see also* 11 Charles Alan Wright et al., *Federal Practice & Procedure* § 2911 (3d ed.) (discussing Rule 62.1).¹

Equitable considerations strongly favor granting the requested relief here. The parties have reached a negotiated resolution of their dispute, contingent on partial vacatur of the judgment. "Settlement is highly favored," *United States v. Hyundai Motor Co.*, 77 F. Supp. 3d 197, 199 (D.D.C. 2015), because "[n]ot only the parties, but the general public as well, benefit from the saving of time and money that results from the voluntary settlement of litigation." *Citizens for a Better Env't v. Gorsuch*, 718 F.2d 1117, 1126 (D.C. Cir. 1983). That is particularly true here, because granting the relief requested in order to effectuate the parties' conditional settlement will obviate the need for the courts to decide a dispute between the political branches that those branches are now prepared to resolve amicably. Accordingly, the relief requested by the parties is clearly in the public interest.

For the foregoing reasons, the Court should issue an indicative ruling stating that, if the case is remanded by the court of appeals, in furtherance of the parties' conditional settlement agreement this Court will vacate the portion of its final order providing that "reimbursements paid to issuers of qualified health plans for the cost-sharing reductions mandated by Section 1402 of the Affordable Care Act, Pub. L. 111-148, are ENJOINED pending an appropriation for such

_

¹ Pursuant to Federal Rule of Appellate Procedure 12.1, if the district court states that it would grant the motion, the court of appeals may then "remand for further proceedings but retain[] jurisdiction unless it expressly dismisses the appeal."

Filed: 12/15/2017 Page 5 of 17

payments." ECF No. 74, *United States House of Representatives v. Burwell, et al.*, No. 1:14-cv-01967-RMC (D.D.C.).

Respectfully submitted.

/s/ James M. Burnham

James M. Burnham CIVIL DIVISION U.S. DEPARTMENT OF JUSTICE 950 Pennsylvania Ave., NW, Rm. 3611 Washington, DC 20530 Telephone: (202) 353-2793 james.m.burnham@usdoj.gov

Counsel for Defendants

/s/ Thomas G. Hungar

Thomas G. Hungar, *General Counsel*OFFICE OF GENERAL COUNSEL
U.S. HOUSE OF REPRESENTATIVES
219 Cannon House Office Building
Washington, D.C. 20515

Telephone: (202) 225-9700 Facsimile: (202) 226-1360 thomas.hungar@mail.house.gov

Counsel for Plaintiff

December 15, 2017

Casse 3: 1174-cov-0539967-VPM CD o Dorcum te 9i 0 813 HFi kerd 1122/215/1177 Pragge 95 off 25)

USCA Case #16-5202 Document #1709177 Filed: 12/15/2017 Page 6 of 17

CERTIFICATE OF SERVICE

I certify that on December 15, 2017, I caused the foregoing Joint Motion to be filed via the Court's CM/ECF system, which I understand caused delivery of a copy to all registered parties.

/s/ Thomas G. Hungar Thomas G. Hungar FOR THE DISTRICT OF COLUMBIA

IN THE UNITED STATES DISTRICT COURT

UNITED STATES HOUSE OF REPRESENTATIVES,)
Plaintiff,)
v.) Case No. 14-cv-01967-RMC
ERIC D. HARGAN, in his official capacity as))
Acting Secretary of Health and Human Services;)
U.S. Department of Health and Human Services;)
STEVEN T. MNUCHIN, in his official capacity as)
Secretary of the Treasury; U.S. Department of the)
Treasury,)
·)
Defendants.)
·	,

EXHIBIT A

SETTLEMENT AGREEMENT

This Settlement Agreement (the "Agreement") is entered into by and between (a) the United States House of Representatives (the "House"); (b) the United States Department of Health and Human Services, the United States Department of the Treasury, and their respective Secretaries (the "Agencies"); and (c) the States of California, New York, Connecticut, Delaware, Hawaii, Illinois, Iowa, Kentucky, Maryland, Massachusetts, Minnesota, New Mexico, North Carolina, Pennsylvania, Vermont, Virginia, and Washington, and the District of Columbia (the "States").

- 1. In light of changed circumstances, the House, the Agencies, and the States have determined to resolve the dispute that is pending before the U.S. Court of Appeals for the D.C. Circuit ("Court of Appeals") in *United States House of Representatives v. Hargan, et. al*, No. 16-5202 (D.C. Cir.).
- 2. By no later than two business days after execution of this Agreement, the House and the Agencies (collectively, "the Parties") will submit to the district court a request that the district court issue an indicative ruling pursuant to Rule 62.1 of the Federal Rules of Civil Procedure stating that, if the case is remanded by the court of appeals, the district court will vacate the portion of its final order providing that "reimbursements paid to issuers of qualified health plans for the cost-sharing reductions mandated by Section 1402 of the Affordable Care Act, Pub. L. 111-148, are ENJOINED pending an appropriation for such payments." ECF No. 74, *United States House of Representatives v. Burwell, et al.*, No. 1:14-cv-01967-RMC (D.D.C.). If the district court grants that motion, the Parties and the States will file a motion that asks the court of appeals to remand the case to allow the district court to grant the motion as provided in its indicative ruling.

Casse B:114-cv-0159675-RMC DDc.ourneren 9:83-1 Fifeted: 2/2/1/5/1.7 P:Rage 4:2 off 21

USCA Case #16-5202 Document #1709177 Filed: 12/15/2017 Page 9 of 17

- 3. The Parties recognize that the Executive Branch of the United States Government ("Executive Branch") continues to disagree with the district court's non-merits holdings, including its conclusion that the House had standing and a cause of action to bring this suit. The Parties agree that because subsequent developments have obviated the need to resolve those issues in an appeal in this case, the district court's holdings on those issues should not in any way control the resolution of the same or similar issues should they arise in other litigation between the House and the Executive Branch. The Parties also recognize that the States continue to disagree with the district court's merits holding. Accordingly, if the court of appeals grants the Joint Motion, the Parties agree that the district court's holding on the merits should not in any way control the resolution of the same or similar issues should they arise in other litigation, and hereby waive any right to argue that the judgment of the district court or any of the district court's orders or opinions in this case have any preclusive effect in any other litigation.
- 4. If the district court grants the motion described in paragraph 2 above and, following remand from the D.C. Circuit, the district court vacates its injunction in accordance with its indicative ruling, the Parties and the States agree that this litigation will have been resolved. The Parties and the States will bear their own fees and costs.
- 5. If the district court declines to grant the motion described in paragraph 2 above, or indicates that it would enter other relief not jointly supported by the Parties, this Agreement shall be of no force and effect and the Parties and the States shall be returned to their respective positions prior to execution of this Agreement.
- 6. FULL AUTHORITY TO SIGN. Each person signing this Agreement represents and warrants that he or she has full authority to execute the Agreement on behalf of himself or herself, or on behalf of the party or entity on whose behalf he or she signs this Agreement.

Filed: 12/15/2017

7. EXECUTION IN COUNTERPARTS AND ELECTRONIC SIGNATURES. This Agreement may be executed and delivered in counterparts, and may be executed by electronic signature, and if so, shall be considered an original. Each counterpart, when executed, shall be considered one and the same instrument, which shall comprise the Agreement, which takes effect on the date of execution by all parties to the Agreement.

/s/ Thomas G. Hungar

Thomas G. Hungar General Counsel

OFFICE OF GENERAL COUNSEL U.S. HOUSE OF REPRESENTATIVES 219 Cannon House Office Building Washington, D.C. 20515 202/225-9700 (telephone) Counsel for Appellee

Executed this 15th day of December, 2017, in Washington, D.C.

/s/ Chad A. Readler
Chad A. Readler

Acting Assistant Attorney General

U.S. DEPARTMENT OF JUSTICE Civil Division 950 Pennsylvania Ave., Room 3601 Washington, D.C. 20530 202/353-7830 (telephone) Counsel for Appellants

Executed this 15th day of December, 2017, in Washington, D.C.

FOR THE STATE OF CALIFORNIA:

Xavier Becerra Attorney General of California

By: /s/ Edward C. DuMont Edward C. DuMont Solicitor General

> CALIFORNIA DEPARTMENT OF JUSTICE 455 Golden Gate Ave., Suite 11000 San Francisco, CA 94114 (415) 703-2540

Filed: 12/15/2017

Page 11 of 17

Executed this 15th day of December, 2017, in San Francisco, CA

FOR THE STATE OF NEW YORK:

Eric Schneiderman Attorney General of New York

By: /s/ Steven C. Wu Steven C. Wu **Deputy Solicitor General**

> OFFICE OF THE NEW YORK ATTORNEY GENERAL 120 Broadway, 25th Floor New York, NY 10271 (212) 415-6312

Executed this 15th day of December, 2017, in New York, NY

FOR THE STATE OF CONNECTICUT:

George Jepsen Attorney General of Connecticut

By: /s/ Joseph Rubin Joseph Rubin Associate Attorney General

Filed: 12/15/2017 Page 12 of 17

OFFICE OF THE CONNECTICUT ATTORNEY GENERAL 55 Elm Street Hartford, CT 06106 (860) 808-5261

Executed this 15th day of December, 2017, in Hartford, CT

FOR THE STATE OF DELAWARE:

/s/ Aaron R. Goldstein

Aaron R. Goldstein State Solicitor

DELAWARE DEPARTMENT OF JUSTICE 820 N. French Street Wilmington, DE 19801 (302) 577-8400

Executed this 15th day of December, 2017, in Wilmington, DE

FOR THE STATE OF HAWAII:

Douglas S. Chin Attorney General of Hawaii

By: /s/ Donna H. Kalama

Donna H. Kalama Deputy Attorney General

HAWAII DEPARTMENT OF THE ATTORNEY GENERAL 425 Queen Street Honolulu, HI 96813 (808) 586-1224

Executed this 15th day of December, 2017, in Honolulu, HI

FOR THE STATE OF ILLINOIS:

Lisa Madigan Attorney General of Illinois

Filed: 12/15/2017 Page 13 of 17

By: <u>/s/ David Franklin</u>

David Franklin Solicitor General

OFFICE OF THE ILLINOIS ATTORNEY GENERAL 100 West Randolph Street, 12th Floor Chicago, IL 60601

Executed this 15th day of December, 2017, in Chicago, IL

FOR THE STATE OF IOWA:

Thomas J. Miller Attorney General of Iowa

By: /s/ Nathan Blake

Nathan Blake Deputy Attorney General

1305 East Walnut Street Hoover State Office Building, Second Floor Des Moines, IA, 50319 (515) 281-4325

Executed this 15th day of December, 2017, in Des Moines, IA

FOR THE COMMONWEALTH OF KENTUCKY:

Andy Beshear Attorney General of Kentucky

By: /s/ S. Travis Mayo

S. Travis Mayo **Executive Director** Office of Civil and Environmental Law

OFFICE OF THE ATTORNEY GENERAL 700 Capital Avenue, Suite 119 Frankfort, KY 40601 (502) 696-5300

Executed this 15th day of December, 2017, in Frankfort, KY

Page 14 of 17 Filed: 12/15/2017

FOR THE STATE OF MARYLAND:

Brian E. Frosh Attorney General of Maryland

By: /s/ Steven M. Sullivan Steven M. Sullivan Solicitor General

> OFFICE OF THE ATTORNEY GENERAL OF MARYLAND 200 St. Paul Place, 20th Floor Baltimore, MD 21201 (410) 576-6427

Executed this 15th day of December, 2017, in Baltimore, MD

FOR THE COMMONWEALTH OF MASSACHUSETTS:

Maura Healy Attorney General of Massachusetts

/s/ Mary A. Beckman

Mary A. Beckman

Chief, Health Care and Fair Competition Bureau

OFFICE OF THE MASSACHUSETTS ATTORNEY **GENERAL** One Ashburton Place, 18th Floor Boston, MA 02108 (617) 963-2110

Executed this 15th day of December, 2017, in Boston, MA

FOR THE STATE OF MINNESOTA:

/s/ Katherine T. Kelly

Katherine T. Kelly

Assistant Attorney General

Filed: 12/15/2017 Page 15 of 17

OFFICE OF THE ATTORNEY GENERAL OF THE STATE OF MINNESOTA 445 Minnesota Street, Suite 1200 St. Paul, MN 55101 (651) 757-1308

Executed this 15th day of December, 2017, in St. Paul, MN

FOR THE STATE OF NEW MEXICO:

Hector H. Balderas Attorney General of New Mexico

By: <u>/s/ Nicholas M. Sydow</u> Nicholas M. Sydow **Assistant Attorney General**

> OFFICE OF THE NEW MEXICO ATTORNEY GENERAL 201 Third St. NW, Suite 300 Albuquerque, NM 87102 (505) 717-3571

Executed this 15th day of December, 2017, in Albuquerque, NM

FOR THE STATE OF NORTH CAROLINA:

Josh Stein Attorney General of North Carolina

By: /s/ Matthew W. Sawchak Matthew W. Sawchak Solicitor General

> NORTH CAROLINA DEPARTMENT OF JUSTICE 114 W. Edenton Street Raleigh, NC 27603

Executed this 15th day of December, 2017, in Raleigh, NC

FOR THE COMMONWEALTH OF PENNSYLVANIA:

Josh Shapiro

Attorney General of Pennsylvania

By: /s/ Jonathan Scott Goldman

Jonathan Scott Goldman **Executive Deputy Attorney General**

PENNSYLVANIA OFFICE OF THE ATTORNEY **GENERAL** Strawberry Square, 15th Floor Harrisburg, PA 17120 (717) 787-8058

Filed: 12/15/2017

Page 16 of 17

Executed this 15th day of December, 2017, in Harrisburg, PA

FOR THE STATE OF VERMONT:

Thomas J. Donovan Attorney General of Vermont

By: <u>/s/ Benjamin D. Battles</u>

Benjamin D. Battles Solicitor General

OFFICE OF THE VERMONT ATTORNEY **GENERAL** 109 State Street Montpelier, VT 05609 (802) 828-5500

Executed this 15th day of December, 2017, in Montpelier, VT

FOR THE COMMONWEALTH OF VIRGINIA:

Mark Herring Attorney General of Virginia

By: /s/ Trevor Cox

Trevor Cox **Acting Solicitor General**

OFFICE OF THE ATTORNEY GENERAL OF **VIRGINIA** 202 North Ninth Street Richmond, VA 23219

Filed: 12/15/2017 Page 17 of 17

Executed this 15th day of December, 2017, in Richmond, VA

FOR THE STATE OF WASHINGTON:

Robert W. Ferguson Attorney General of Washington

By: /s/ Jeffrey T. Sprung
Jeffrey T. Sprung
Assistant Attorney General

OFFICE OF THE WASHINGTON ATTORNEY GENERAL 800 Fifth Avenue, Suite 2000 Seattle, WA 98104 (206) 326-5492

Executed this 15th day of December, 2017, in Seattle, WA

FOR THE DISTRICT OF COLUMBIA:

Karl A. Racine Attorney General for the District of Columbia

By: /s/ Loren L. AliKhan

Loren L. AliKhan

Acting Solicitor General

OFFICE OF THE ATTORNEY GENERAL FOR THE DISTRICT OF COLUMBIA 441 4th Street, NW Suite 600 South Washington, D.C. 20001

Executed this 15th day of December, 2017, in Washington, D.C.